

# AUDIT REPORT ON THE ACCOUNTS OF DISTRICT COUNCILAND MUNICIPAL COMMITTEES DISTRICT NOWSHERA AUDIT YEAR 2015-16

**AUDITOR GENERAL OF PAKISTAN** 

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#### ABBREVIATIONS AND ACRONYMS

AP Advance Para

CMD Chief Minister DirectivesCMO Chief Municipal OfficerCSR Composite Schedule of RateCNG Compressed Natural Gas

DAC Departmental Accounts Committee

DC Deputy Commissioner

DCO District Coordination Officer
DDO Drawing and Disbursing Officer

DG Director General

FBR Federal Board of Revenue GFR General Financial Rules

LG & RDD Local Government and Rural Development Department

M<sup>3</sup> Cubic Meter

MC Municipal Committee/Corporation

MRS Market Rate System

NAM New Accounting Model

NBP National Bank of Pakistan

NOC No Objection Certificate

PAO Principal Accounting Officer

PAC Public Accounts Committee

PCC Plain Cement Concrete

PC-I Planning Commission Proforma-1 PESCO Peshawar Electric Supply Company

RRM Random Rubber Masonry
RDA Regional Directorate of Audit

S/S Supply and Spreading
TS Technical Sanction
UC Union Council

#### **PREFACE**

Articles 169 and 170 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Sections-8 and 12 of the Auditor-General (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 and Section 168 of Local Government Act 2012, require the Auditor-General of Pakistan to conduct audit of the receipts and expenditure of Local Fund of District Council and Municipal Committees.

The report is based on audit of the accounts of District Council Nowshera and Municipal Committees, in District Nowshera for the Financial Year 2014-15. The Directorate General of Audit, District Governments, Khyber Pakhtunkhwa, Peshawar conducted audit on test check basis during 2015-16 with a view to reporting significant findings to the relevant stakeholders. The main body of the Audit Report includes only the systemic issues and audit findings carrying value of Rs 1 million or more. Relatively less significant issues are listed in the Annexure-1 of the Audit Report. The Audit Observations listed in the Annexure-1 shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the Audit observations will be brought to the notice of Public Accounts Committee through the next year's Audit Report.

Audit findings indicate the need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this Report have been finalized without written replies of the Departments. DAC meetings could not be convened despite repeated requests.

The Audit Report is submitted to the Governor of Khyber Pakhtunkhwa in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 168 of Khyber Pakhtunkhwa Local Government Act 2012 to be laid before appropriate legislative forum.

Islamabad Dated:

(Rana Assad Amin) Auditor General of Pakistan

#### **EXECUTIVE SUMMARY**

The Directorate General Audit, District Governments, Khyber Pakhtunkhwa, Peshawar, is responsible to conduct the audit of all District Councils, Municipal Committees (MCs) and Union Councils (UCs). Its Regional Directorate of Audit Peshawar has audit jurisdiction of District Councils, Municipal Committees and UCs of three Districts i.e. Peshawar, Charsadda and Nowshera.

TheRegional Directorate has a human resource of 10 officers and staff, constituting 2510 man days and a budget of about Rs 14.799 million was allocated during Financial Year 2015-16. It has the mandate to conduct financial attest audit, audit of sanctions, audit of compliance with authority and audit of receipts as well as the performance audit of entities, projects and programs. Accordingly, Regional Director Audit Peshawar carried out audit of the accounts of District Council and Municipal Committees Nowshera for the Financial Year 2014-15 and the findings included in the Audit Report.

District Council Nowshera and Municipal Committeesin District Nowshera perform their functions under Khyber Pakhtunkhwa Local Government Act 2012. Administrative Secretary i.e. Secretary Local Government and Rural Development Department, Khyber Pakhtunkhwa is the Principal Accounting Officer for these local bodies. According to financial provisions of the Act, the Secretary Local Government and Rural Development Department, Khyber Pakhtunkhwa authorizes the Annual Budget for these local bodies in the form of budgetary grants.

#### a. Scope of audit

The total expenditure of District Council Nowshera and Municipal Committees in District Nowshera for the financial year 2014-15 was Rs519.921 million. Out of this, RDA Peshawar audited an expenditure of Rs296.355 million which, in terms of percentage, was 57% of auditable expenditure.

The receipts of District Council Nowshera and Municipal Committees in District Nowshera for the Financial Year 2014-15, were Rs473.115 million. Out

of this, RDA Peshawar audited receipts of Rs293.331million which, in terms of percentage, was 62% of auditable receipts.

The total expenditure and receipts of District Council and Municipal Committees, District Nowshera, for the financial year were Rs 993.040 million. Out of this, RDA Peshawar audited the expenditure and receipts of Rs 589.686 million.

#### b. Recoveries at the instance of audit

Recovery of Rs 45.857 million was pointed out during the audit. However, no recovery was affected till the finalization of this report. Out of the total recoveries, Rs 16.658 million were not in the notice of the executives prior to audit.

#### c. Audit Methodology

Audit was conducted after understanding the business processes of District Council Nowshera and Municipal Committeesin District Nowshera, with respect to its functions, control structure, prioritization of risk areas by determining their significance and identification of key controls. This helped auditors in understanding the systems, procedures, environment, and the audited entity before starting field activity. Audit used desk audit techniques for analysis of compiled data and review of permanent files/record. Desk Audit greatly facilitated identification of high-risk areas for substantive testing in the field.

#### d. Audit Impact

Audit pointed out various irregularities of serious nature to the management. However, no impact was visible as the management failed to reply and the irregularities could not come to the light in the proper forum i.e. DAC.

#### e. Comments on Internal Control and Internal Audit department

The purpose of internal control system is to ensure effective operation of an organization. It consists of measures employed by the management to achieve objectives, safeguard assets, ensure accuracy, timeliness and reliability of financial and accounting information for decision making. One of the basic components of Internal Control System, as envisaged under Para 13 of GFR Volume-I, is internal audit which was not found prevalent in District Council and Municipal Committees, District Nowshera. Neither rules for internal audit have been framed nor internal audit report as required was provided to audit.

#### f. Key audit findings of the report;

- i. Non-production of record of Rs 23.328 million was noted in one case<sup>1</sup>.
- ii. Irregularity &non compliance of rules amounting to Rs158.114 million was noticed in ten cases<sup>2</sup>.
- iii. Loss due to Internal Control Weaknesses of Rs88.015 million was noted in twenty four cases<sup>3</sup>.

<sup>&</sup>lt;sup>1</sup> Para 1.2.1.1

<sup>&</sup>lt;sup>2</sup> Para 1.2.2.1,1.2.2.2,1.2.2.3,1.2.2.4,1.2.2.5,1.2.2.6,1.4.1.1,1.4.1.2,1.4.1.3,&1.5.1.1,

<sup>&</sup>lt;sup>3</sup>Para 1.2.3.1,1.2.3.2,1.2.3.3,1.2.3.4,1.2.3.5,1.2.3.6,1.2.3.7,1.2.3.8, 1.3.1.1, 1.3.1.2,1.4.2.1,

 $<sup>1.4.2.2, 1.4.2.3, 1.4.2.4, 1.4.2.5.1.5.2.1, 1.5.2.2, 1.5.2.3, 1.6.1.1, 1.6.1.2, 1.6.1.3, 1.6.1.4, 1.6.1.5, &</sup>amp; 1.6.1.6, \\ 6.$ 

#### g. Recommendations

- Disciplinary action needs to be taken for non production of record as well as violation of the rules and regulations in spending the public money.
- ii. All sectors of MCs/District Council need to strengthen internal controls i.e. financial, managerial, operational, administrative and accounting controls etc to ensure that reported lapses are preempted and fair value for money is obtained from public spending.
- iii. Deduction of taxes on supplies and contracts need to be ensured.
- iv. Concerted efforts need to be made to recover long outstanding dues.

### SUMMARY TABLES AND CHARTS

**Table 1: Audit Work Statistics** 

(Rs in million)

S.No	Description	No.	Budget
1	Total Entities in (PAO) Audit Jurisdiction	01	1128.458
2	Total formations in audit jurisdiction	05	1128.458
3	Total Entities in (PAO) Audited	01	589.686
4	Total formations Audited	05	589.686
5	Audit and Inspection Reports	05	589.686
6	Special Audit Reports	-	-
7	Performance Audit Reports	-	-
8	Other Reports	-	-

**Table 2:** Audit observations classified by Categories

S.No.	Description	Amount Placed under Audit Observation
1.	Unsound asset management	-
2.	Weak financial management	33.667
3.	Weak Internal controls relating to financial management	51.111
4.	Others	184.336
	Total	269.565

**Table 3: Outcome Statistics** 

S. No	Description	Expenditure on Acquiring Physical Assets Procurement	Civil Works	Receipts	Others	Total for the year 2014-15	Total for the year 2013-14
1.	Outlays Audited	-	277.780	293.331	18.575	589.686	617.017
2.	Amount Placed under Audit Observation /Irregularities of Audit	-	93.612	133.779	42.174	269.565	205.236
3.	Recoveries Pointed Out at the instance of Audit	-	11.743	34.114	-	45.857	23.921
4.	Recoveries Accepted /Established at the instance of Audit	-	-	-	-		-
5.	Recoveries Realized at the instance of Audit	-	-	-	-		-

Table 4: Table of Irregularities pointed out

#### (Rs in million)

S.No.	Description	Amount Placed under Audit Observation
1.	Violation of Rules and regulations, principle of propriety and probity in public operation	175.763
2.	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	-
3.	Accounting Errors (accounting policy departure from NAM, misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	-
4.	Quantification of weaknesses of internal control systems.	24.617
5.	Recoveries and overpayment, representing cases of established overpayment or misappropriations of public monies	45.857
6.	Non-production of record	23.328
7.	Others, including cases of accidents, negligence etc.	-
	Total	269.565

**Table 5:** Cost-Benefit

S.No.	Description	Amount
1.	Outlays Audited (items 1 of Table-3)	589.686
2.	Expenditure on Audit	0.680
3.	Recoveries realized at the instance of Audit	-
4	Cost-Benefit Ratio	1:0

#### **CHAPTER-1**

#### 1.1 District Council & Municipal Committees, Nowshera

#### 1.1.1 Introduction

District Nowshera has two tehsils i.e. Nowshera and Pabbi. There is a District Council and four Municipal Committees. District Council has a Chief Coordination Officer, District Officer (Finance), District Officer (Infrastructure) and District Officer (Regulation). Municipal Committees have Chief Municipal Officers, Municipal Officers (Finance), Municipal Officers (Infrastructure) and Municipal Officers (Regulation). District Council Nowshera has one Drawing and Disbursing Officer (DDO) i.e. Chief Coordination Officer & Chief Municipal Officers are the DDOs of Municipal Committees. According to 1998 population census, the population of District Nowshera is 874,373.

#### 1.1.2 Comments on Budget and Accounts (Variance Analysis)

An amount of Rs182.23 million was allocated as grant in aid by the Provincial Government to District Council and Municipal Committees of District Nowshera. An amount of Rs473.115 million was realized during the financial year 2014-15. Thus making a total of Rs655.343 million at the disposal of local councils, against which an expenditure of Rs519.921 million was incurred by the District Council and Municipal Committees Nowshera with a saving of Rs135.422 million during financial Year 2014-15. Detail is given below:

(Rs in million)

2014-15	Budget	Expenditure	Excess/ (Saving)	%age
Salary	214.674	177.502	(37.172)	17.32
Non-salary	135.664	156.279	20.615	15.20
Developmental	305.005	186.14	(118.865)	63.86
Total	655.343	519.921	(135.422)	20.66

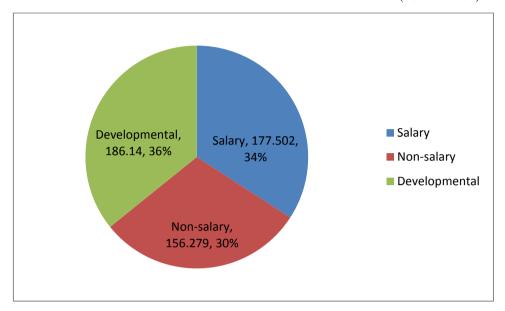
#### Detail of receipts realized during Financial Year 2014-15

2014-15	Provencal Grant in aid	Realization from own sources	Total
Receipts	182.23	473.115	655.343

The huge savings of Rs135.422 million in all heads of accounts indicate weakness in the capacity of these local institutions to utilize the amounts allocated.

Expenditure 2014-15

(Rs in million)



#### 1.1.3 Brief comments on the status of compliance with PAC Directives

The audit reports pertaining to following years have been submitted to the Governor of Khyber Pakhtunkhwa. Details of PAC meetings are given below:

S	. No.	Audit Year	PAC meeting convened /Not convened
	1	2014-15	Not Convened

## DISTRICT COUNCIL NOWSEHRA

#### 1.2 DISTRICT COUNCIL NOWSHERA

#### 1.2.1 Non Production of Record

#### 1.2.1.1 Non Production of Auditable Record -Rs 23.328 million

Section 14 (3) of the Auditor General's (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001 provides that any person or authority hindering the auditorial functions of the Auditor General regarding inspection of accounts shall be subject to disciplinary action under relevant Efficiency and Disciplinary Rules, applicable to such person.

During scrutiny of Progress Report prepared by "Chief Coordination Officer, District Council Nowshera, during 2014-15" it was noticed that an amount of Rs 23,329,309 was incurred on various schemes/Works during 2014-15 as per detail given at Annexure-2. However auditable record pertaining to these works was not provided to Audit Party despite repeated requests.

Audit observed that nonproduction of auditable record amounting toRs23,329,309 occurred due to lack of internal control which resulted into non authentication of expenditure.

When reported in September 2015, management stated that reply would be submitted later on. However, no record was produced till November 2015.

Request for convening DAC meeting was made on 12.10.2015, but DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends fixing of responsibility for non production of record and disciplinary action against the person(s) at fault.

AP 11/2014-15

#### 1.2.2 Irregularity & Non compliance

#### 1.2.2.1 Overpayment on Account of Excess Quantity – Rs2.758 Million

Para 220 &221 of CPWA Code provides that "The Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically".

"Chief Coordination Officer, District Council Nowshera, during 2014-15" overpaid Rs2,758,642 due to allowing extra quantity in thickness of 0.33M<sup>3</sup> instead of 0.25 M<sup>3</sup> in PCC 1:2:4 in various schemes of Street pavements than quantity approved in estimate and PC I which resulted in loss to the entity.Detail is given below.

S#	Name of Scheme	Estimated Cost(Rs)	Quantity Paid M <sup>3</sup>	Quantity Required M <sup>3</sup>	Difference in Quantity M <sup>3</sup>	Rate (M³/Rs)	Overpayment (Rs)
1.	Pavement of St UC Jehangira	4.00	248.98	149.27	99.71	6469.09	645,033
2.	Pav of st at Shaidu	2.6	130.89	79.92	50.97	4528	230,792
3.	Pav of st UC Inzari	4.0	110.94	84.09	26.41	6469.09	174,083
4.	Pav of stNowshera City	3.5	154.03	55.58	98.45	6469.09	636,882
5.	Pav of st at Shaidu	3.0	183.42	133.09	50.33	6469.09	325,589
6.	Pcc road at UC Adamzai	7.650	137.34	104	33.34	6469.09	215,679
7.	-do-	-do-	533.75	404.35	129.40	6469.09	837,100
	Total:						3,065,158
	Less 10% below						306,516
	Net Overpayment						2,758,642

Audit observed that overpayment occurred due to lack of financial control, which resulted in loss to the entity.

When pointed out in September 2015, management replied that the work executed according to site requirements and on demand of local people and MPA.

Request for convening DAC meeting was made on 12.10.2015, but DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery besides fixing the responsibility on the person (s) at fault.

AP 24 (2014-15)

#### 1.2.2.2Overpayment due to Allowing Higher Rate-Rs 1.546 Million

Para 220 &221 of CPWA Code Provides that "The Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically".

"Chief Coordination Officer, District Council Nowshera, during 2014-15" overpaid Rs 1,546,414 due to allowing higher rate in the item of "S/S of Shingle" in various works. The local office executed the other schemes by allowing the rate of Rs 643-48/M3 except the under-mentioned schemes in which the rate of pitrungravel was allowed for Rs 1065.23/M3 .Thus an over payment of Rs 1546414 was resulted in loss to the public exchequer as detailed below:

S#	Name of schemes	Rate paid (M <sup>3</sup> /Rs)	Rate required (M³/Rs)	Difference (M³/Rs)	Quantity (M <sup>3</sup> )	Overpayment (Rs)
1	S/S of Shingle in Janazgahof Banda Malakhan UC Kurvi	1065.23	643.48	421.75	1420	635,067
2	Pav of st different places UC Gandheri	1065.23	643.48	421.75	1012.81	427,153
3	Pav of st,shingle Filling at UC Kheshkipayan	1065.23	643.48	421.75	303.29	127,913
4	Pav of st different places at KheshkiBala UC	1065.23	645.248	421.25	766.55	327,292
5	Pav of st, at different places UC Rashaki	1065.23	643.48	421.25	476.14	200,812
	1,718,237					
Less 10 % below:						171,823
	Total:					

Audit observed that overpayment occurred due to lack of financial control, which resulted in loss to the entity.

When pointed out in September 2015, management replied that the work executed according to site requirements and on the demand of inhabitants and concern MPA.

Request for convening DAC meeting was made on 12.10.2015, but DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery besides fixing the responsibility on the person (s) at fault.

AP 25 (2014-15)

## 1.2.2.3 Excess Expenditure over Administrative Approval and Without Technically Sanctioned Estimate- Rs2.080 Million

Para 220 &221 of CPWA Code provides that "The Sub Divisional Officer, before making payments to the Contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically".

During scrutiny of the accounts record of "Chief Coordination Officer, District Council Nowshera, during 2014-15" it was noticed that the local office incurred expenditure of Rs2, 080,338excess over amount of administrative approval on the work, "Construction of Janazgah at Banda Sheikh Ismail". Moreover, work was executed and payment made without technically sanctioned estimates. Detail is given at Annexure-3.

Audit observed that excess payment and unauthorized expenditure occurred due to weak of financial control, which resulted in loss to the entity.

When pointed out in September 2015, management replied that the work has been carried out on the demand of focal person of honorable chief minister.

Request for convening DAC meeting was made on 12.10.2015, but no response was received from the Principal Accounting Officer, as a result DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery besides fixing the responsibility on the person (s) at fault.

AP 26 (2014-15)

#### 1.2.2.4 Non Crediting of 2% Forfeited Security - Rs 2.210 Million

Rule-7 of GFR Vol-I provides that Government receipts should be properly assessed, realized and credited into Government treasury.

"Chief Coordination Officer, District Council Nowshera, during 2014-15" awarded various works out of PFC fund to Contractors. However, the Contractors failed to execute the contract and consequently the contract was awarded to 2<sup>nd</sup> lowest and in case of failure of 2<sup>nd</sup> lowest to 3<sup>rd</sup> lowest bidder and the local office forfeited the 2% security / earnest money from the defaulted

contractor for Rs 22, 19,300. The audit observed that the security so forfeited on Government developmental fund was required to be deposited into Government Treasury, was retained and credited into District Council Account.

Audit observed that non crediting of 2% forfeited security occurred due to weak financial control, which resulted in loss to the entity.

When pointed out in September 2015, management replied that C&W Rules have been followed.

Request for convening DAC meeting was made on 12.10.2015, but DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends crediting of the forfeited security into Government treasury under intimation of audit.

AP 32 (2014-15)

#### 1.2.2.5 Overpayment on Account of Excess Quantity-Rs 3.047 Million

Para 220 &221 of CPWA Code Provides that "The Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically".

"Chief Coordination Officer, District Council Nowshera, during 2014-15" overpaid Rs 3,047,531 in the works,"Instalation of Hand Pumps /Pressure Pumps at UC Mauki Sharif and GarhiMomin". The local office allowed excess quantity which resulted in loss to Public exchequer as detailed below:

S No	Item Name	Quantity Paid (M³)	QuantityReq uired (M³)	Difference (M³)	Rate (M³/Rs)	Overpayment (Rs)
1	Instalation of pressure pumps at UC Mauki Sharif Drilling "6 1/d	1243.90	1204.07	39.83	1557	62,015
2	P/L cut joint prc pipe 4"1/d	1243.90	1204.07	39.83	590	23,500
3	P/L3/4 working pressure PVC pipe	1243.90	1093.57	150.33	220	33,073
4	Shrouding material	38Nos	26	12	200	2,400
5	Instalation of hand pumps in UC Garhimomin Drilling 3" 1/d	4241.15m	725.39m	3515.76m	32345	1,137,173
6	P/L cut,jointpvc pipe D" 1-5"	4241.15	621.76	3515.76	3619.39	578,270
7	Shrouding	166	34	132Nos	2511.37	331,500
8	Motor sub	38No	26	12	15000	1,80,000
					Total	3047531

Audit observed that overpayment occurred due to weak allowing excess quantities against the rules, which resulted in loss to the entity.

When pointed out in September 2015, management replied that the work executed due to site requirements and demand of inhabitants of area and MPA concern. Reply was not convincing.

Request for convening DAC meeting was made on 12.10.2015, but DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery besides fixing the responsibility on the person (s) at fault.

AP 41 (2014-15)

# 1.2.2.6 Irregular and Unauthorized Award of Contracts – Rs 55.850 Million and Loss of Rs-6.905 Million

Para 11 of Communication &Works NIT rules provides that the successful bidder quoting rate lower than 10% below the estimated cost/BOQ cost shall have to deposit an additional sum equal to 8% of the estimated cost in the shape of deposit call within 03 days of opening of tenders. In case of failure in depositing the additional sum by the due date, the earnest money 2% already deposited by him shall be forfeited in favour of the Government and shall also be Debarred from taking part in further tendering for at least 6(six) months in C&W Department and the second lowest bidder and so on, will be asked to deposit the additional security.

"Chief Coordination Officer, District Council Nowshera, during 2014-15" unauthorizedly awarded the contracts for Rs55,850,000 to those contractors/bidders who were required to bedebarred for at least 6 months as per above quoted rules. Detailed in annexure 4.The audit observed the following:

1. The local office implemented the first part of the rules by forfeiting 2% earnest money of call deposit but failed to implement the second part of the rules to debar the defaulter contractor/bidder for at least 6(six) months to participate in bidding. Resultantly the public exchequer sustained loss ofRs 6,905,073 and needs to recover from all defaulter contractors.

- 2. The trend to benefit the individual at the cost of public money needs detail investigation.
- 3. The PPRA rules should be implemented to the maximum limit, i,e the 2% call deposit should be enhanced to 5% to discourage the refusal of lowest bidder/contractor.

Audit observed that irregularity occurred due to non compliance of rules, which resulted in the entity..

When pointed out in September 2015, no reply was given by the management.

Request for convening DAC meeting was made on 12.10.2015, DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery fixing the responsibility on the person (s) at fault.

AP 30 & 31 (2014-15)

# 1.2.2.7 Unauthorized Expenditure on Account of MRC- Rs 1.617 Million

Para 12 of GFR Vol-I states that a controlling officer must see not only that the total expenditure is kept within the limits of the authorized appropriation but also that the funds allotted to spending units are expended in the public interest and upon objects for which the money was provided. In order to maintain a proper control, he should arrange to be kept informed, not only of what as actually been spent from an appropriation but also what commitments and liabilities have been and will be incurred against it. He must be in a position to assume before Government and the public accounts committee, if necessary, complete responsibility for departmental expenditure and to explain or justify any instance of excess or financial irregularity that may be brought to notice as a result of audit scrutiny of otherwise.

"Chief Coordination Officer, District Council Nowshera, during 2014-15" Unauthorizedly paid Rs 1617220/- to Mr. OwaisRahat of MC Pabbi on account

of Medical Reimbursement Charges of his daughter, whereas Mr. OwaisRahat was neither the employee of District Council, Nowshera nor drawing his monthly salary from that office. Moreover, the vouchers / Medical Claims were not verified from the Director General Health Services.

Audit Observed that unauthorized expenditure occurred due to lack of financial control, which resulted in loss to the entity.

When pointed out in September, 2015 management replied that the Provincial Government has accorded approval for the payment of MRC to Mr. OwaisRahat CMO MC Pabbi out of fund of District Council Nowshera. However, no documentary proof was provided.

Audit recommended recovery and action against the person(s) at fault.

AP No. 17/2014-15

#### 1.2.3 Internal Control Weaknesses

#### 1.2.3.1Non Recovery of Outstanding Dues - Rs 7.869 million

Para-1 & 2 of Section-179 of Khyber Pakhtunkhwa Local Government Act, 2012 states that "failure to pay any tax and other money claimable under this Act shall be an offence". "All arrears of taxes, rents and other moneys claimable by a Local Council under this Act shall be recoverable as arrears of land revenue".

"Chief Coordination Officer, District Council Nowshera, during 2014-15" failed to recover an amount of Rs 7,869,100 from various contractors as per detail below:-

S#	Name of Contract	Amount due	Amount	Net
		(Rs)	Realized	Outstanding
			(Rs)	dues
				(Rs)
01	2% property tax	34,000,000	27,529,440	6,470,560
02	Annual License Fees	910,000	92,000	818,000
03	Cattle Fair Rashakai	838,100	733,810	104,290
04	Cattle Fair khat kali 371000*9.5/8	31,242,105	30,765,855	476,250
			Total	7,869,100

Audit observed that non recovery of outstanding dues occurred due to weak financial control, which resulted in loss to the entity.

When pointed out in September 2015, management stated that recovery was in progress and would be intimated to audit. Hence no progress was intimated till November, 2015.

Request for convening DAC meeting was made on 12.10.2015, but DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery and action against the person(s) at fault...

#### 1.2.3.2Non Recovery of Withholding Tax from Contractors-Rs 7.542 Million

According to FBR Notification No 05 dated 11-07-2013, 10% advance/withholding tax is required to be recovered as per amendment in Section 23 b (a) under Sale by auction of Income Tax Ordinance 2001.

"Chief Coordination Officer, District Council Nowshera, during 2014-15" failed to recover withholding tax @ 10% amounting to Rs7,542,300 on contracts of receipts. Detail is given at annexure-5

Non recovery of withholding tax occurred due to negligence and weak administrative control, which resulted in loss to the government.

When pointed out in September 2015, management stated that detailed reply would be submitted after scrutiny of our office record.

Request for convening DAC meeting was made on 12.10.2015, DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery and action taken against the person(s) at fault.

AP 02 (2014-15)

# 1.2.3.3 Loss on Account of Realization of Less revenue-Rs 2.97 Million and Non Recovery of Income Tax-Rs 1.88 Million

According to Authorization letter of CCO Nowshera bearing no. 1519-22 dated 30-06-14 the contractor was allowed to depute his staff w-e-f 01.07.2015.

"Chief Coordination Officer, District Council Nowshera, during 2014-15" awarded contract of "Excavation of Minerals" at a bid cost amounting to Rs18,800,000 to contractor and authorized the contractor to depute his representative, but the agreement was signed for Rs 12,533,335 for the period of 8months instead of 12 months for Rs 18,800,000. An amount of Rs 3,296,680

was realized departmentally and Rs 12,533,335 was realized by the contractor, which resulted into loss of Rs 2,969,985, as per the following details.

Period	Bid amount	Actual	Loss
	(Rs) collection		(Rs)
		during the	
		year(Rs)	
2014-15	18800000	15830015	2969985

Moreover income tax amounting to Rs 188,000 was not recovered from the contractor.

Audit observed that less realization of revenue and non recovery of income tax occurred due to weak internal control, which resulted in loss to the entity.

When pointed out in September 2015, management stated that detailed reply would be submitted after scrutiny of office record.

Request for convening DAC meeting was made on 12.10.2015, but DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery besides fixing of responsibility.

14-15)

#### 1.2.3.4 Loss on Contract "Cattle Fair Khat Kali" -Rs 2.937 Million

According to Local Council Board letter no AO/II/LCB/9-1/2014 dated 27-10-14 approval of the contract of cattle fair khat kali was forRs 3710000.

"Chief Coordination Officer, District Council Nowshera, during 2014-15" failed to award contract of "**cattle Fair Khat Kali**" at a bid cost amounting to Rs 37,100,000 for 9 <sup>1/2</sup> months , the agreement was signed for the period of 8months. An amount of Rs 34,163,455 was realized during 9 <sup>1/2</sup> months (departmental Plus contractual receipt), resulted into loss of Rs 2,936,545 and as per the following details.

Bid amount(9 1/2 months)	Total collection during (9	Loss	
Rs	<sup>1/2</sup> months)	Rs	
37,100,00	0 34,163,455	2,936,545	

Audit observed that loss due to weak internal control, which resulted in loss to the entity.

When pointed out in September 2015, management stated that detailed reply would be submitted after scrutiny of office record.

Request for the convening of DAC meeting was made on 0.0.2015. DAC meeting could not be held by the department till finalization of this report in December, 2015.

Audit recommends recovery of loss besides fixing of responsibility.

AP 05 (2014-15)

#### 1.2.3.5 Non Recovery of Outstanding Dues -Rs 0.825 Million

Para-1 & 2 of Section-179 of Local Government Act, 2012 states that "failure to pay any tax and other money claimable under this Act shall be an offence". "All arrears of taxes, rents and other moneys claimable by a Local Council under this Act shall be recoverable as arrears of land revenue".

"Chief Coordination Officer, District Council Nowshera, during 2014-15" failed to recover an amount of Rs 825,000 from the owners of 55 CNG and Fuel Stations as per detailed below.

S. No	Name of Contract	Rate per annum (Rs)	No of CNG Stations & Petrol Pumps	Amount (Rs)
01	CNG Station	15,000	17	255,000
02	Petrol Pumps	15,000	38	570,000
			Total	825,000

Audit observed that non recovery occurred due to weak internal controls which resulted in loss to the entity.

When pointed out in September 2015, management stated that detailed reply would be submitted after scrutiny of office record.

Request for convening DAC meeting was made on 12.10.2015, DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery of outstanding dues besides fixing of responsibility.

AP 07 (2014-15)

#### 1.2.3.6 Non-Realization of Water charges 0.727 Million

Para-1 & 2 of Section-179 of Local Government Act, 2012 states that "failure to pay any tax and other money claimable under this Act shall be an offence". "All arrears of taxes, rents and other moneys claimable by a Local Council under this Act shall be recoverable as arrears of land revenue".

"Chief Coordination Officer, District Council Nowshera, during 2014-15" failed to recover outstanding dues on account of accumulated water charges Rs 727450/- against different individuals as per detail given below.

2014-15								
Total connections	Arrears upto 06/2015 (Rs)	Arrears accrued during the quarter (Rs	Total arrears up to June, 2014 (Rs)					
370	666,000	522,250	143,750					
	0							
370	666,000	82,300	583,700					
	ı	Total	727,450					

Audit observed that non recovery occurred due to weak internal controls which resulted in loss to the entity.

When pointed out in September 2015, management stated that detailed reply would be submitted after scrutiny of office record.

Request for convening DAC meeting was made on 12.10.2015, DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery of outstanding dues besides fixing of responsibility.

AP 08 (2014-15)

# 1.2.3.7 Loss due to Irregular and Uneconomical Purchase of Machinery- Rs 1.95 Million

According to Para 4( Principles of Procurement) of PPRA 2004, " Procuring agencies, which engaging in procurements, shall ensure that procurements are conducted in a fair and transparent manner, the object of procurement brings value for money to the agency and the procurement process is efficient and economical."

"Chief Coordination Officer, District Council Nowshera, during 2014-15" paid Rs 4250000 on account of purchase of water bowzer. The local office called quotations according to its demand and specification through daily Aaj and Mashriq respectively. Four number bidders offered their rates as detailed below:

Ist Bid	2 <sup>nd</sup> Bid	3 <sup>rd</sup> Bid	4th Bid
3,150,000	4,250,000	2,300,000	3,496,000

The local office purchased Water Bowzer @4250000 instead of purchasing from the lowest bidder i.e @Rs 2, 300, 000, resulting in loss of Rs 1950000(4,250,000-2,300,000).

Audit observed that uneconomical purchase occurred due to nonobservance of rules which resulted in loss to the entity.

When pointed out in September 2015, management stated that detailed reply would be submitted after scrutiny of office record. However, reply was not submitted till last day of Audit.

Request for convening DAC meeting was made on 12.10.2015, DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends inquiry besides fixing of responsibility on the person(s) at fault.

AP 23 (2014-15)

#### 1.2.3.8 Loss on Account of Payment for Excess Quantity-Rs 1.186 Million

Para 220 &221 of CPWA Code Provides that "The Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically".

"Chief Coordination Officer, District Council Nowshera, during 2014-15" awarded the works to contractors through E-Tendering process. The local office technical staff allowed the work beyond the jurisdiction and thus the contractors shown the work done over and above the estimated cost/tender cost for Rs 1,185,887. The work done for such huge amount of Rs 1185887 could not be ignored and the entries were made in the relevant measurement books. Thus the audit apprehended that the work done shown was ambiguous and needs full physical verification to avoid any type of misappropriation. Details are as under

S	Name of Scheme	E/Cost	Tender	Work done	Excess Work		
No.			Cost/BOQ	Shown for	entered in		
			cost		MBs		
1.	Installation of Pressure	4000000	2666000	3401793	735793		
	Pumps at UC Manki Sharif						
2.	Pavement of streets, construction of drains, filling, R/wall, hand pumps/pressure pumps at GarhiMomin UC Mohib Banda	4000000	2896000	3346094	450094		
	Total						

Audit also observed that:-

- i. Advance payment was made to the contractor and the work was wrongly shown completed in the books
- ii. The specification of hand pumps shown in BOQ of E-Tendering was not followed and substandard work was executed by reducing the drilling of

borehole from 4" i/d to 3" i/d and PVC suction pipe from 2" i/dto 1- 1/2" i/d, whereas shrouding materials were not reduced in quantity which makes the execution of work suspicious in the scheme of Garhimomin .The work was executed inside the houses in both cases.

iii. It is also worthmentioning that the approved BOQ was not followed and all amount was spent on "Installation of hand pumps" which isclear violation of the item rate system and E-Tendering process.

Audit observed that over measurement was due to weak internal control, which resulted in loss to the entity.

When pointed out in September 2015, management stated that detailed reply would be submitted after scrutiny of office record. However no reply was furnished.

Request for convening DAC meeting was made on 12.10.2015, but DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery besides fixing of responsibility on the person(s) at fault.

AP 40 (2014-15)

## MUNICPAL COMMITTEE NOWSHERA

#### 1.3 MUNICIPAL COMMITTEE NOWSHERA

#### 1.3.1 Internal Control Weaknesses

#### 1.3.1.1 Non-realization of water charges- Rs3.85 million

Para-1 & 2 of Section-179 of Local Government Act, 2012 states that "failure to pay any tax and other money claimable under this Act shall be an offence". "All arrears of taxes, rents and other moneys claimable by a Local Council under this Act shall be recoverable as arrears of land revenue".

"Chief Municipal Officer, Municipal Committee, Nowshera during 2014-15" failed to realize/ recover accumulated water charges of Rs3853740 against the water users as per detail given below.

Water			Period w-e-		Already	Net
Supply		Rate per	1-7-14 to 30-	Amount	Recovered	Outstanding
Scheme	Connections	annum(Rs)	6-15	<b>Due</b> ( <b>Rs</b> )	(Rs)	(Rs)
Nowshera	575	150	12	1035000	505740	529260
AmanGarh	711	150	12	1279800	685900	593900
	Total for the year 2014-15(1-7-14 to 30-6-15)					1123160
Arrears up to 6/14						
Grand total						3853740

Non realization of water charges occurred due to weak internal control, which resulted in loss to the entity.

When pointed out in September 2015, management stated that detailed reply would be submitted after scrutiny of office record. However, no reply was furnished.

Request for convening DAC meeting was made on 12.10.2015, DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery besides fixing of responsibility on the person(s) at fault.

AP 49 (2014-15)

## 1.3.1.2 Over Payment due to Non Deduction of Old Materials Cost -Rs 3.627 Million

Para 23 of GFR Vol I provides that every public officer is personally responsible for any loss sustained by government through fraud or negligence on his own part or on the part of subordinate disbursing officers.

"Chief Municipal Officer, Municipal Committee, Nowshera during 2014-15" awarded the works namely, "Replacement of Rusted Water Supply Pipes at Nowshera Kallan" with estimated cost of Rs 56,000,000 and bid cost of Rs 52,043,708 under ADP No.1121/140730during 2014-15. The local office failed to deduct the old materials cost at the time of payment to the contractors and resultantly the public exchequer was put to loss of Rs 3,627,634 as detailed below:

S#	Name of Scheme	E/Cost	Bid Cost	Expenditure	Loss due to Non Deduction of 7% old Materials
1.	Replacement of Rusted Water Supply Pipes at NowsheraKallan	24,400,000	21960141	21739770	1521784
2	Replacement of Rusted Water Supply Pipes at NowsheraKallan	31,600,000	30083567	29581494	2105850
	3627634				

Audit observed that non deduction of old material cost occurred due to weak internal control, which resulted in loss to the entity.

When pointed out in September, 2015, management replied that the detail reply would be submitted after scrutiny of office record. However, no reply was received till finalization of this report

Request for convening DAC meeting was made on 12.10.2015, DAC meeting could not be convened till finalization of this report in December, 2015.

Audit recommends recovery besides fixing of responsibility on the person(s) at fault.

AP 65 (2014-15)

## MUNICIPAL COMMITTEE PABBI

#### 1.4 MUNICIPAL COMMITTEE PABBI

#### 1.4.1 Irregularity & Non compliance

# 1.4.1.1 Irregular/Unauthorized Drawl of Pay and Allowances for Payment to Staff through Cash instead of their Bank Accounts-Rs 20.079 Million

According to Rule-157 of Treasury Rules Vol-I the cheques for more than Rs 200/- drawn in favor of local bodies, firms, private persons or Government servants (in respect of their personal Claims) shall be crossed "Payees A/C only". This Rule will however not apply to Federal Govt. Servants in r/o pay and allowances up to Rs. 2000/- per month. In this regard the Accountant General Office and all other concerned have also issued instructions for payment of pay and allowances to Govt. employees through their bank accounts only.

During audit of the accounts record of "Chief Municipal Officer, Municipal Committee, Pabbi during 2014-15", it was noticed that irregular payment of pay and allowances of Rs20,079,115 was made in cash instead of through cheque. During each month the cash up to the limit of Rs 1,615,237 and Rs 1,641,712 etc was drawn through DDO cheques. In cash book the payment was shown to the cashier /Accounts Assistant instead of showing the payment inAcquaintance Roll duly attested by the DDO. Detailis given at annexure-6

Audit observed that irregularity occurred due to non compliance of Government rules.

When pointed out in October, 2015, management replied that detail reply will be furnished to Audit later on. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends condonation by the competent forum and action against the person(s) at fault.

AP 80 /2014-15

#### 1.4.1.2Irregular Expenditure on Developmental Works-Rs 40.378 million

Para 56 of CPWD Code states that no work shall be executed without technical sanction. Further Para-6 under Submission of bids and bid opening of KPPRA Rules, 2014 "All announcements pertaining to public procurement shall specify the last date for submission of bids as well as the public bid opening which shall be the same". Further Para-2 Under Method of advertisement, of KPPRA Rules, 2014 "For all procurement, other than those being covered by rule 10 shall be advertised in print media, appearing in at least one national English and one Urdu daily newspaper with nationwide circulation along with advertising the same either on the procuring entity or Authority website or both".

The accounts record of "Chief Municipal Officer, Municipal Committee, Pabbi during 2014-15" revealed that an expenditure of Rs40,377,565 was incurred in developmental works but technical sanction was not accorded till date of audit (10/2015).

Moreover, following irregularities were also noticed.

- I. The advertisements of schemes at serial 1-4 were only in Urdu newspapers instead of two dailies one in Urdu and one in English with wide publication.
- II. Bid submission date was not mentioned in advertisement of schemes at serial No.5-21.
- III. The response time in advertisement of schemes at serial No.5-21 was less than 15 days. The date of advertisement was 19-12-2014 and date of opening of tender was 31-12-2014.
- IV. PC-I of work at serial no.1 was not approved by CMO Pabbi.
- V. The registration/license of Pakistan Engineering council (PEC) and enlistment of contractor was not available on record. Details are at annexure-7.

The irregularity occurred due to non observance of Government rules.

When reported in October, 2015, management replied that expenditure was incurred within the fund available and payment was made according to technical

sanction and site requirement. Reply was not valid as Government orders/rules were not followed.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends regularization of the expenditure and action against the person (s) at fault.

AP 88 /2014-15

# 1.4.1.3 Blockage of Government Money due to Non-surrendering/Non utilization of Balance-Rs20.237 Million

Treasury Rule 290 provides that no money shall be drawn from the treasury unless it is required for immediate disbursement. It is not permissible to draw money from the treasury in anticipation of demands or to prevent the lapse of budget grants.

The accounts record of "Chief Municipal Officer, Municipal Committee, Pabbi during 2014-15" revealed that bids amounting to Rs43,861,990were offered by the contractors against estimated cost of various developmental works of Rs64,099,000 . However no proof regarding surrendering the balance/saving amount of Rs20,237,010 (64,099,000-43,861,990) was shown to audit. The schemes were executed out of CMD, 30% PFC share and ADP fund. All schemes were shown completed and final bills were paid. Thus on one hand Government money was blocked and on the other hand public was deprived from services due to non utilization of developmental fund. Details are at annexure-8.

Audit observed that blockage of Government money occurred due to weak internal control.

When pointed out in October, 2015, management replied that the PLA of MC Pabbi was not lapsable and no need of surrendering the amount. Reply was not convincing. The PLA was not lapsable for payment of running schemes. The

amount under Audit observation was saving amount of out of completed schemes.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends probe in to the matter, besides action against the person (s) at fault.

AP 94 /2014-15

#### 1.4.2Internal Control Weaknesses

# 1.4.2.1 Loss due to Illegal, Unauthorized and Fictitious Repair of WAPDA/PESCO Electricity Transformers-Rs 13.263 Million

According to the Abridge Condition under the WAPDA Act, 1958, printed on every application form of electricity service connection, before any electrical wiring or energy consuming apparatus is connected to the authorities mains, the same shall be subject to inspection and testing by the authority and the whole of the service line, together with any wire meters and other apparatus installed on the premises of the consumer shall be property of the Authority. Moreover the consumer shall be solely responsible for and shall pay for any loss of or damage to any electric supply lines, main fuses meters and /or other apparatus belonging to the authority on the consumer premises whether caused maliciously or through culpable negligence or default on the part of the consumer or any of his employees or whether arising out, theft or any other cause beyond the control of the authority, always accepting reasonable wear and tear and loss or damages.

"Chief Municipal Officer, Municipal Committee, Pabbi during 2014-15" incurred expenditure of Rs 13,263,154 on illegal and unauthorized repair of 317 (Nos) WAPDA/PESCO Electricity Transformers in violation of rules, Abridge condition of WAPDA Act, 1958 which was the responsibility of WAPDA/PESCO after its testing at their workshop. The repair cost was also liability of PESCO if the causes of damage of transformers were not due to fault of the consumers or any of PESCO/WAPDA employee, otherwise the loss was recoverable from the concerned defaulters. The repair/damage of Transformers at various location also made the expenditure fictitious as per following observations.

I. The specific location and the manufacture name and number of the transformer i.e. PEL, MAKE Engineering etc with its manufacture numbers were not mentioned on the detail bills /Invoices of Liaqat Electric Expert Pabbi attached with the Running bills of Rs 5,000,000 of Akhtar Ali & Co contractor and detail bills/Invoices of Mian Hamid Husain attached with his Running bills of Rs 4,895,000.

- II. The detail bills /Invoices of transformer repair were not attached with the 1<sup>st</sup> R/bill of Rs 3,368,000 of Mian Hamid Husain 2<sup>nd</sup> contract of Rs 5,000,000.
- III. The detail bills/Invoices of LiaqatElectrict Expert Pabbi were not attached with Running bills of Rs 4,895,000 and of Rs 3,368,000 in his two contracts.
- IV. The dates were not mentioned on most of the detail bills/Invoices of repair and were only signed by SDO PESCO and not by any staff member or DDO of MC Pabbi. Which show that the bills were liability of PESCO and also create chances of double payment by PESCO as well as by MC Pabbi.
- V. The N.O.C vide No 403 dated 21-03-2014 and of another NOC without any date, Number, reference issued by SDO PESCO Pabbishow quality repair of transformers by Liaqut Electric Expert Pabbi. Those NOCs did not show any reference that the transformers could be repaired in the supervision of TMA Pabbi staff through private Work Shop/contractor. Details are at annexure-9.

Audit observed that unauthorized expenditure was incurred due to lack of financial management, which resulted in loss to the entity.

When pointed out in October, 2015 management replied that detail reply will be furnished to Audit later on. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends inquiry and fixing responsibility against the person(s) at fault.

AP 77 /2014-15

# 1.4.2.2 Loss to Government due to Non Achievement of Target Receipts and Failure in Auction of the Contracts Rs1.231 million

According to Para-1 of Local Council Board of Government of Khyber Pakhtunkhwa letter No. AO-II/LCB/6-11/2013 dated 20-12-2013, All the contracts for the year 2014-15 shall be advertised after 25-12-2013 by the Local Council Board in one go through Director information Khyber Pakhtunkhwa for open and competitive auctions. The auction proceeding shall take place in the respective councils and shall be finalized on or before 30<sup>th</sup> April, 2014. The Chief Coordination Officer in case of District Council and Chief Municipal Officer in case of Municipal Committee shall be personally responsible for disposing off the contracts on due date of auction. In case any contract could not be auctioned on due date, the CMO shall report it on the same day with cogent and plausible reason of failure of action. In case of non convincing, implausible and non cogent reasons, action shall be initiated against the concerned CMO.

"Chief Municipal Officer, Municipal Committee, Pabbi during 2014-15" failed to auction various contracts on due date. Resultantly Rs1,602,242 was collected departmentally against the target receipts of Rs2,833,600. Hence Government was put to loss of Rs1,231,358 due to failure in timely auctioning the contracts during the year. Moreover reasonable amount of revenue on account of income tax would have been earned for Government if the contracts were auctioned and awarded to contractors. Details are as under:

(Amount in Rs)

S#	Name of Contracts	Recovery for 2013-14	15% required increase for 2014-15	Target Receipts for 2014-15	Actual Recover during 2014-15	Loss
1	Public Latrine near MC office	402,000	60,300	462,300	324,882	137,418
2	2% Property Tax	1,560,000	234,000	1,794,000	1,172,580	621,420
3	Sign Board	502,000	75,300	577,300	104,780	472,520
	Total	2,464,000	369,600	2,833,600	1,602,242	1,231,358

Audit observed that non auctioning of contracts occurred due to lack of financial management, which resulted in loss to the entity.

When pointed out in October, 2015, management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends probe into the matter and action against the person (s) at fault.

AP 84 /2014-15

# 1.4.2.3 Non Crediting of Income Tax, Non Deduction of Professional Tax and DPR-Rs 5.680 Million

Para 8 and 26 of the General Financial Rules Volume I require that each administrative department to see that the dues of the government are correctly and promptly assessed, collected and credited to government.

"Chief Municipal Officer, Municipal Committee, Pabbi during 2014-15" incurred expenditure of Rs71,151,000 on various developmental works anddeducted Income tax Rs5,336,325 from contractors. However the amount was not credited to Government treasury till date of audit i.e. 19-10-2015. Moreover, Professional tax Rs282,000 and DPR 62,000 was not deducted from contractors. Hence undue favor was extended to contractors and Government exchequer was deprived from the revenue. Details are at annexure-10.

The irregularity occurred due to weak internal control, which resulted in loss to Government treasury.

When pointed out in October, 2015, management replied that taxes would be recovered from Contractor and would be credited into Government treasury. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends recovery, crediting the taxes into Government treasury/ quarter concerned under intimation to audit.

AP 90 /2014-15

# 1.4.2.4 Doubtful Expenditure due to Allowing Non Approved/Non BOQ item of Work-Rs3.611million

Para 220 and 221 of CPWA Code states that the Sub Divisional Officer, before making payments to the contractors is required to compare the quantities in the bills and see that all the rates are correctly entered and that all the calculations have been checked arithmetically.

"Chief Municipal Officer, Municipal Committee, Pabbi during 2014-15" paid Rs3, 610,530 to Contractors for the various non approved items of works. The record revealed that non approved/non BOQ and costly item of work was allowed to contractors in the bills. Moreover, in some cases the second component PC-I i.e. Providing and fixing of pressure pump and tubewell boring etc was totally ignored and all the cost of schemes was utilized in execution the first component of the PC-I. Hence the expenditure was doubtful and chance of misappropriation could not be ruled out. Details are at annexure-11.

The irregularity occurred due to weak internal control.

When pointed out in October, 2015, management replied that expenditure was incurred within the fund available and payment was made according to technical sanction and site requirement. Reply was not convincing.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends inquiry into the matter and action against the person (s) at fault.

AP 96 /2014-15

#### 1.4.2.5 Loss to Government due to Non Deduction Cost of Old Material/ Copper Wire of LT&HT Coils and Transformers Oil etc-Rs1.326 Million

According to Para-23 of GFR, every Government Officer will be held personally responsible for any loss sustained by Government through negligence or fraud on his part or on the part of his subordinate staff.

During audit of the accounts record of "Chief Municipal Officer, Municipal Committee, Pabbi during 2014-15" it was noticed that a sum of Rs. 13,263,154 was paid for the wok"Repair of Electric Transformers in PK-12 &PK-13". However, Government sustained a loss of Rs 1,326,315 during the process because cost of old material/Copper Wire of LT& HT Coil and Transformers oiletc; @ 10% was not deducted from the bills of the contractors. Details are at annexure-12.

Audit observed that non deduction of old material cost occurred due to weak internal control, which resulted loss to the entity.

When pointed out in October, 2015 management replied that detail reply will be furnished to Audit later on. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends detailed investigation, fixing responsibility and recovery.

AP 79 /2014-15

# MUNICIPAL COMMITTEE JEHANGIRA

#### 1.5 MUNICIPAL COMMITTEE JEHANGIRA

#### 1.5.1 Irregularity & Non compliance

#### 1.5.1.1 Irregular and Un-Justified Expenditure Rs3.024 Million

According to Secretary to Govt. of KPK, LG & RD Deptt:, LCB Letter No: Eng/TS/CB/1-3/2014-15 dated: 09-03-2015, Engineer Asghar Khan of LCB was authorized to accord sanction of developmental schemes up to maximum limit of Rs10.00 million pertaining to District Councils and municipalities of KPK. Further According the agreement executed with the contractor on 30-03-2015, the work was given on MRS 2013 which was affective till 30-03-2015. However schemes tendered after 1st April 2015 is required to be awarded on MRS 2015, as stated vide Notification No: CSR Cell/FD/1-7/Rates 2014-15.

"Chief Municipal Officer, Municipal Committee, Jehangira during 2014-15" paid Rs3, 024,204 vide 3<sup>rd</sup> R/bill from PFC fund against the work "Pavement of street, drains, culverts, pressure pumps. P/Wall etc. Audit observed that:

- 1. The scheme was not approved by the DDC nor technically sanctioned from LCB Peshawar.
- License issued by Pakistan Engineering Council to the contractor concerned, was expired on 31.12.2014. Moreover, Contractor Enlistment Certificate issued by LCB Peshawar, was not verified from the LCB Peshawar website.
- 3. Random Rubble masonry Ratio: (1:3) was mentioned in BOQ but according to page 61-64 of MB No-1(2013), the contractor used 1:6 ratio for the said item of work.
- 4. It is astonishing to note that three pressure pumps @ Rs 15,000 each, were purchased for only one bore/tube well.
- 5. No report about identification of scheme from MPA (PK-15) and elders of area was found on the available record.
- 6. Scheme was advertised on March 17, 2015 but it was not mentioned in the advertisement that the scheme will be given on MRS-2013.
- 7. No PC-IV/Completion Report of the scheme was found on the available record.

Audit observed that unauthorized expenditure was incurred due to lack of financial management, which resulted in loss to the entity.

When pointed out in November, 2015 management replied that detail reply will be furnished to Audit later on. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 03.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends inquiry and fixing responsibility against the person(s) at fault.

AP 149 /2014-15

#### 1.5.2 Internal Control Weaknesses

#### 1.5.2.1 Loss on Contract of 2% Property Tax Rs 1.421 Million

According to Para (ii) of terms and condition of the contracts circulated vide Local Government Department, Government of Khyber Pakhtunkhwa letter No. AO-II/LCB/6-11/2013 dated 20-12-2013; the contract for the present year must have an increase over the bid of last year to the tune of 15%.

"Chief Municipal Officer, Municipal Committee, Jehangira during 2014-15" awarded contract of 2% property tax for Rs 1925000 to a contractor. The contract was required to be awarded after applying increase of 15 % on Rs 2910000(Bid of 2013-14) which comes to Rs 3346500; this resulted in loss to Government of Rs 1421500. Detail below

Particular	Bid for 2013- 14	15% increase	Required to be auctioned during 2014-15	Bid for 2014- 15	Loss
2% property tax	2910000	436500	3346500	1925000	1421500

Audit observed that loss occurred due to lack of financial management, which resulted in loss to the entity.

When pointed out in November, 2015, management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 03.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends probe into the matter and action against the person (s) at fault.

AP 132 /2014-15

#### 1.5.2.2 Loss on Contract of Parking Fees-Rs 1.779 Million

According to Para (ii) of terms and condition of the contracts circulated vide Local Government Department, Government of Khyber Pakhtunkhwa letter No. AO-II/LCB/6-11/2013 dated 20-12-2013; the contract for the present year must have an increase over the bid of last year to the tune of 15%.

"Chief Municipal Officer, Municipal Committee, Jehangira during 2014-15" collected Rs 5,792,240 as departmental recovery on account of Parking fees Jehangira. Audit observed that the local office was required to collect/recover Rs 7,571,991 on account of Parking fees by adding 15% increase on Rs 6584340(Recovery of 2013-14) as detailed below:

Particular		Recovery	15%	Targeted	Actual receipt	Loss
		during 2013-	increase	receipt during	during	
		14		2014-15	2014-15	
Parking Jehangira	fees	6584340	987651	7571991	5792240	1779751

Audit observed that loss occurred due to lack of financial management, which resulted in loss to the entity.

When pointed out in November, 2015, Management replied that detail reply would be given after consulting of record. However, no progress was intimated.

Request for convening DAC meeting was made on 03.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends probe into the matter and action against the person (s) at fault.

AP 133 /2014-15

#### 1.5.2.3 Non-Recovery of Penalty Rs1.310 Million

According to Clause-2 of the Contract Agreement dead between MC Jahangira and Mr. Muhammad Zahir& Co. Govt. contractor, the contractor will be bound to complete the work within stipulated period of time otherwise penalty @ 1% per day and up to maximum of 10% of the tender cost will be recovered from contractor for delay in completion of work.

"Chief Municipal Officer, Municipal Committee, Jehangira during 2014-15" awarded contracts of Rs 9,999,999 under ADP No. 685/130382 "Improvement of Water Supply & Sewerage System at MC Jehangira/Shaidu" and Rs3, 100,000 from PFC fund against the work "Pavement of street, drains, culverts, pressure pumps. P/Wall etc at MC Jehangira/Shaidu". According to progress report, the contractor failed to complete the schemes within stipulated time of period nor the local office authority recovered Rs1,310,000 as 10% penalty from the contractor (detail given below) which reveals undue favour to contractor.

S No.	Name of work	Approved cost (Rs)	Financial utilization of fund during 2014-15(Rs)	Balance amount	10% penalty on bed cost
1	Improvement of Water Supply & Sewerage System at MC Jahangira/Shaidu	9,999,999	7,014,615	2,985,384	1,000,000
2	Pavement of street, drains, culverts, pressure pumps. P/Wall etc at MC Jahangira/Shaidu	3,100,000	3,024,204	75,796	310,000
	1	Tota	ıl		1,310,000

Audit observed that non recovery of penalty occurred due to weak internal control, which resulted in loss to the entity.

When pointed out in November, 2015, Management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 03.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends recovery of Rs1,310,000 from the contractor and depositing into government treasury .

AP 151 /2014-15

# MUNICIPAL COMMITTEE AKORA KHATAK

#### 1.6.1 Internal Control Weaknesses

#### 1.6.1.1 Loss due to Lesser Receipts than the Previous Year – Rs1.871 million

According to Serial No.02 of the Model Terms & Conditions for the contracts of Cattle Fare, Bus Stand, 2% Property Tax on transfer of immovable property, and other taxes, contract shall be auctioned with 15% increase or more reasonable bid over the last year approved bid.

"Chief Municipal Officer, Municipal Committee, AkoraKhatak during 2014-15" less realized receipts for Rs1,871,790 than the required. Detail below:

Detail	Tehbazari	Parking
Receipts of 2013-14	1,390,570	3,697,210
Add: 15% increase	208,585	554,582
Target 2014-15	1,599,155	4,251,792
Add: 10% Tax	159,915	425,179
Total receipts to be realized during 2014-15	1,759,070	4,676,970
Less: Actual receipts for 2014-15	1,073,170	3,491,080
Loss	685,900	1,185,890
Total Loss	1,871,7	790

Audit observed that loss occurred due to lack of financial management, which resulted in loss to the entity.

When pointed out in November, 2015, management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends inquiry into the matter and action against the person (s) at fault.

AP No 104 (2014-15)

# 1.6.1.2 Loss to Government due Allowing Excess Quantity than BOQ – Rs1.798 Million

According to Para 2.58 of B&R Code, payment should be made for quantities and rates mentioned in the Bill of Quantity/ Technical Sanction and after the introduction of Market Rate System in 2013, all payment should be made according to the quantity and item rate given by the contractor in the BOQ.

"Chief Municipal Officer, Municipal Committee, AkoraKhatak during 2014-15" overpaid Rs1,798,594 in the work "Supply & Fixing of water supply rusted pipe and construction of street pavement, P/wall at various places of AkoraKhatak" due to excess quantity than BOQ as per detail given below:

S No.	Item of Work	Paid Qty	<b>BOQ Qty</b>	Excess Qty	Rate	Loss
1	S/s of Pit Run Gravel	356.94	110.41	246.53	959.18	236,466
2	PCC 1:2:4	301.90	3363	268.27	5822.97	1,562,128
					Total	1,798,594

Audit observed that loss occurred due to lack of financial management, which resulted in loss to the entity.

When pointed out in November, 2015, management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends probe into the matter and action against the person (s) at fault.

#### 1.6.1.3 Loss due to Ignoring Lowest Rate – Rs1.706 Million

Para 144 of the General Financial Rules Volume I provides that Open Tender System should be adopted in order to obtain economical and lowest rates. In case of acceptance of higher rates, justification must be recorded on the comparative statement.

"Chief Municipal Officer, Municipal Committee, AkoraKhatak during 2014-15" paid a sum of Rs9,999,000 for the work "Construction of Water Supply Pipe Line & Sewerage System" however the lowest rate of Rs8,292,150 was ignored on the basis very nominal reason of non-deposit of tender form fee for Rs4,999 (9,999,000 x 0.05%) which resulted in loss to Govt. of Rs1,706,150.

Audit observed that loss occurred due to weak internal control, which resulted in loss to the entity.

When pointed out in November, 2015, management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends inquiry into the matter and action against the person (s) at fault.

AP 116/2014-15

#### 1.6.1.4 Loss due to Accepting Higher Rates – Rs1.562 Million

According to para-23 of GFR Vol-I, Every Government officer should realized fully and clearly that he will be held personally responsible for any loss sustained by Government through fraud or negligence either on his part or on the part of his subordinate staff.

"Chief Municipal Officer, Municipal Committee, AkoraKhatak during 2014-15" awarded two numbers of schemes with same BOQ containing same items of works and specification to the same contractor . Audit observed that the higher rate of GI pipe was shown executed and claimed on higher rate in the ADP scheme but were left to do in the PFC due to lower rate quoted in the BOQ. On the other hand, the item of work "PCC 1:2:4" was shown executed and claimed on higher rate in the PFC scheme but was left to do in the ADP scheme due to lower rate quoted in the BOQ. The whole amount of Rs13.099 (3.100 PFC + 9.999 ADP) was drawn from Govt. treasury on the same work by choosing the high value items of works in each works which resulted into loss of Rs1.562 million. Detail below:

S No.	Work	Item of Work	Paid Rate	Req. Rate	Diff	Qty	Loss
1		GI Pipe 4"	1960	1747.99	212.01	1216	257,804
2	Construction of Water Supply Pipe Line &	GI Pipe 3"	1500	1278.83	221.17	1824	403,414
3	Sewerage System-ADP	GI Pipe 2"	818	781.63	36.37	1824	66,338
4		GI Pipe 1.5"	650	625.90	24.1	1773	42,729
5	Supply & Fixing of water supply rusted pipe and construction of street pavement, P/wall at various places of AkoraKhatak-PFC	PCC 1:2:4	5822.97	3200	2622.97	301.09	791,875
		1				Total	1,562,160

Audit observed that loss occurred due to weak internal control, which resulted in loss to the entity.

When pointed out in November, 2015, management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends inquiry into the matter and action against the person (s) at fault.

AP 118 /2014-15

#### 1.6.1.5Loss due to Allowing Higher Rates – Rs6.095 Million

According the agreement executed with the contractor on 30-03-2015, the work was given on MRS 2013 which was affective till 30-03-2015. However schemes tendered after 1st April 2015 are required to be awarded on MRS 2015, as stated vide Notification No: CSR Cell/FD/1-7/Rates 2014-15. Further According to Para 2.58 of B&R Code, payment should be made for quantities and rates mentioned in the Bill of Quantity/ Technical Sanction and after the introduction of Market Rate System in 2013, all payment should be made according to the quantity and item rate given by the contractor in the BOQ.

"Chief Municipal Officer, Municipal Committee, AkoraKhatak during 2014-15" awarded the ADP scheme "Construction of Water Supply Pipe Line & Sewerage System" to the contractor "Prince Traders" on MRS 2013. Audit observed that non BOQ/ PC-I items of works (from Serial No.03 to 11 below) were paid on higher rates of MRS2015 instead of the lower applicable rates of MRS2013 which resulted into loss of Rs6.095 million. Detail below:

S No.	R/Bill	Item Code	Item of Work	Status	Paid Rate	Req. Rate	Diff	Qty	Loss
1	4 <sup>th</sup> R/Bill	24-16-c- 09	GI Pipe 4"	BOQ item	1960	1830.35	129.65	1216	157,814
2		24-16-c- 08	GI Pipe 3"	-do-	1500	1339.08	160.92	1824	293,518

3		24-22-с	Sluice Valves 6"	Non BOQ items	19133	6731.80	12,401	12	148,814
4		24-22-b	Sluice Valves 4"	-do	14647	6030.25	8,617	25	215,418
5		24-22-a	Sluice Valves 3"	-do	13236	4699.25	8,536	25	213,418
6		24-25-a	P/F Flanges 6"	-do	11313	2053.05	9260	30	277,799
7		24-25-a	P/F Flanges 4"	-do	9849	2053.05	7,495	98	734,603
8		24-25-a	P/F Flanges 6"	-do	9688	2053.05	7635	250	1,908,737
9	Einal/Dill	24-25-a	P/F Flanges 4"	-do	7486	2053.05	5433	250	1,358,237
10	Final/Bill	24-25-a	P/F Flanges 3"	-do	6362	2053.05	4309	150	646,358
11		24-26-c- 03	PVC "D" Class 4"	-do	778.29	562.23	216.06	652.84	141,052
								Total	6,095,768

Audit observed that loss occurred due to weak internal control, which resulted in loss to the entity.

When pointed out in November, 2015, management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends inquiry into the matter and action against the person (s) at fault.

AP 119 /2014-15

#### 1.6.1.6Expected Loss due to Fraudulent Award of Contract – Rs9.999 million

According to clause 6 & 8 of NIT, the contract was required to be awarded to category C5 (CE09 code) having specialization in water supply schemes and in case of submission of fake documents, tender will be cancelled and contractor will be blacklisted.

"Chief Municipal Officer, Municipal Committee, AkoraKhatak during 2014-15" awarded the contract of the work "Construction of Water Supply Pipe Line & Sewerage System" for Rs9,999,000 to the 2<sup>nd</sup> lowest contractor on the basis of Category C5 (CE-09) Licence by rejecting the offer of the 1<sup>st</sup> lowest contractor however; on verification it was noticed that the Licence of 2<sup>nd</sup> lowest contractor was fake and was fraudulently converted from Category C6 (CE10) to Category C5 (CE-09). As 2<sup>nd</sup> lowest contractor was already engaged in another work with the original licence, therefore, during evaluation of the tender documents, his bid was required to be rejected besides blacklisting him in favour of the more eligible category C5 (CE-09) ,1<sup>st</sup> lowest contractor but it was not done which resulted into fraudulently award of contract. Moreover, due to execution of the work by non-specialized/ non-technical contractor, chance of substandard work cannot be overruled which may lead towards loss to Govt.

Furthermore, Secretary to Govt. of KPK, LG & RD Deptt:, LCB Letter No: Eng/TS/CB/1-3/2014-15 dated: 09-03-2015, requires that technical sanction needs to obtained from Engineer Asghar Khan of LCB in case of developmental schemes up to maximum limit of Rs10.00 million pertaining to District Councils and municipalities of KPK but payment was made to contractor without obtaining technical sanction which needs justification.

Audit observed that loss occurred due to weak internal control, which resulted in loss to the entity.

When pointed out in November, 2015, management replied that detail reply would be given after consulting of record. However, no reply was received till finalization of this report.

Request for convening DAC meeting was made on 01.12.15, DAC meeting could not be convened till finalization of this Report in December, 2015.

Audit recommends probe into the matter and action against the person (s) at fault.

AP 121 /2014-15

### **ANNEXURES**

#### Annexure-1

#### **Detail of MFDAC Paras**

(Rs in million)

AP No	Department	Caption	Amount
4		Non credit of income in the financial year	6.227
6		Non-imposition of 1% penalty on arrears	7.835
9		Loss amounting to	0.417
10		Non recovery of Salary and Pension Contribution	0.754
12		Irregular expenditure on account of encroachment/cleanness	11.497
13		Non recoupment of loan	9.012
14		Irregular expenditure on account of Garbage containers	3.427
16		Irregular expenditures on account of Court cases-	1.04
18		Irregular expenditure of and Non deduction of income tax	0.494
19	District Council	Illegal and un-authorized expenditure on account of POL	0.616
20	Nowshera	Non deposit of default surcharge	0.373
21		Non deduction of professional tax from contractors	0.168
22		Misappropriation and overpayment to contractor	0.553
28		Misappropriation in execution of work	0.575
29		Overpayment due to excess quantity	0.469
33		Over Payment due to Unauthorized Expenditure	0.781
34		Irregular expenditure	79.925
35		Overpayment due to extra quantity	0.116
36		Loss by ignoring lowest Contractor and Non deduction of old materials	0.01
37		Overpayment due to extra quantity	1.389
38		Unauthorized expenditure without Technical Sanction	27.684

39		Unauthentic execution of Road	1.319
41		Excess payment due to excess execution of work	3.047
42		Unauthentic execution of work	1.059
43		Inordinate delay in issuance of work order to successful bidder	8.3
50		Loss amounting	0. 973
51			
		Non recovery of rent of shops and cabins	0.463
52		Non recovery of Salary and Pension Contribution amounting to	0. 397
53		Non credit of income	0. 252
54		Loss to government due to non deposit of taxes	0. 196
55		Loss on contract "Cattle Fair Nowshera kalan"	0.182
56		Non recovery of CNG and Fuel Station fees	0.165
57		Non recovery of Annual License fees	0.10
58		Irregular payment of salary on DDO	41.959
59		Overpayment of	0. 548
60		Irregular appointment and Unauthorized drawl of salary	0.416
61		Unverified expenditure of	2.307
66	Municipal	Irregular and unauthorized execution of work	51.32
68	Committee	Overpayment due to allowing excess quantity	0.560
70	Nowshera	Overpayment due to allowing excess quantity	0.76
129		Poor budgeting for 2014-15	
130		Irregular payment of salaries on DDO	16.645
131		Unauthorized transfer of and Irregular payment of Pension	5.305
134		Loss on contract of Bakri Mela -	0.185
135		Loss on account of License fees	0.397
136		Non-realization of water charges	0.176
137		Non recovery of taxes	0.556
138		Non recovery	0.380
140		wasteful expenditure	0.5
143		Irregular award of contract	1.038
144		Irregular expenditure on account of supply of GI pipe	6.032
145	Municipal	Excess payment over and above MRS 2013	0.27
146	Committee Jehangira	un-authorized expenditure	1.349
147	Jenangna	Irregular and un-justified expenditure	9.266

149		Irregular and un-justified expenditure	3.024
152		Irregular payment of salaries from PFC fund	5.937
154		Non-surrendering to government	0.342
102		Defective budgeting	
103		Loss to Govt. due to running the contract departmentally	0.301
105		Non-recovery of receipts of mobile tower & CNG stations	0.170
106		Loss due to non-recovery of withholding tax	0.269
107		Irregular award of contract	0.900
108		Excess expenditure of POL and electricity	1.224
109		Unauthorized expenditure on repair of transformers	4.490
110		Loss to Govt. due ignoring the lowest rate	0.448
122	Municipal Committee	Loss due to fraudulent drawl/ payments	0.300
123	Akorakhattak	Unauthorized manipulation in the required quantity	2.424

#### Para#11

# Detail of Non production of Auditable record

#### (Amount in Rs)

1	Drilling bore work of tube well for solar tube well at	4315500
	MirajiBala.	
2	Drilling bore work of tube well for solar tube well 03 numbers	12947000
	at Walai	
3	S/F of PVC pipe for irrigation purpose Walai	500000
4		0
	File record of Scheme "Pavement of street, Drain, p/wall,	
	Road etc at UC Dag Besud".	
5		2582000
	Contingencies for union councils amounting to Rs /-	
6	Logbooks of all vehicles and all machinery	2984809
7	Road Roller receipts record along with machinery accounts record.	0
8	Registration/Enlistment of Contractor	0
9	Appointment record	0
	Total	23329309

#### Para#26

# **Detail of excess expenditure**

S No	Item code approved	Item Name	Rate paid	Rate approved in PC-1	Diff in rate	Qty	Overpayment	
1.	10-41-b	Marble polished stone and dado skirting	1433.05	833.60	599.45	388.94M2	233150	
2.	06-36-b	PCC 1:3:6 40% boulders	5603.70	3926.07	1677.63	108.23	181570	
3.	10% below of 7	7450000 &6950000=670500	0-6255000(695	50000-695000)			450000	
4.	-	PCC 1:4:8 in foundation	4860.62	3685.90	1174.72	113.03	132779	
S no	-	Item name	Qty paid	Qty approved	Diff in Qty	Rate	O/payment	
5.	-	RCC 1:2:4 in DPC	29.38	9.04 m3	20.34	7299.60	148474	
6.	-	Mild Steel 40	4.407	1.40 ton	3.01 ton	110134.80	332108	
7.	-	B.B (1:6) in S/S	61.30	39.79	21.51	6119.93	131640	
8.	-	Mild Steel in slab	11.695	10.95 ton	0.75 ton	110134.80	82601	
9	-	PC Pointing	203.62	-	203.62	195.24	39755	
10.	-	Shingle filling	294.40	211.67	82.73	643.48	53235	
11	168480							
hardlyfor 05 minutes of Janaza prayer.  12. Roof insulated complete with thermopore sheet 1" thick							357694	
	Total							
	Less 10% below the estimated cost							
	2080338							

#### Para#30&31

# Statement showing list of defaulter/debarred contractors who were unathorizelly allowed the contracts during 2014-15.

(Amount in Rs)

S.No	Declared Debarred	Unauthorizedly	<b>Estimated Cost of</b>
	up to	allowed on	contract
1	03-06-2015	02-03-2015	155000
2	03-06-2015	01-01-2015	4000000
3	03-06-2015	13-01-2015	4000000
4	30-06-2015	02-03-2015	5000000
5	30-06-2015	15-05-2015	1000000
6	30-06-2015	15-01-2015	9000000
7	01-06-2015	04-05-2015	5000000
8	02-09-2015	15-05-2015	6000000
9	10-09-2015	15-05-2015	1500000
10	10-09-2015	04-05-2015	6000000
11	11-09-2015	04-05-2015	6000000
12	04-11-2015	15-05-2015	1800000
13	04-11-2015	15-05-2015	5000000
		Total	55850000

#### Para#02

### **Detail of withholding tax**

S No	Contract	I. Tax @ 10 %
1	Cattle fair khat kali	3124210
2	Local parking fees jalozai	7000
3	Local Stand Taru to Peshawar	54000
4	Local Stand Taru to Akberpura	34000
5	Local Stand Taru to Banda ismailkhail	24500
6	Local Stand Taru to Pabbi	28000
7	Building plan Rural	112000
8	Tehbazarjalozai	15500
9	TehbazarKhairabad	17090
10	Cattle fair jalozai	17000
11	Cattle fair Khashgi	70500
12	2 % property tax	3400000
13	Cherat cement factory	360500
14	Askari cement factory	278000
	Total	7542300

#### Para#80

# Detail of irregular drawl of pay & allowances

S#	Cheque No & date	Month of Pay	Amount (RS)
1	7849380 dt 02-7-2014	5/2014	1,615,237
2	7849383 dated 24-7-2014	6/2014	1,536,198
3	7849385 dated 11-8-2014	6/2014	46,194
4	7849391 dt 1-9-2014	7/2014	1,490,270
5	7849400 dt 30-9-2014	8/2014	1,641,712
6	5372503 dt 3-10-2014	9/2014	208,677
7	5372510 dt30-10-2014	-do-	1,240,916
8	5372513 dt 28-11-2014	10/2014	69,806
9	5372517 dt 1-12-2014	-do-	1,574,604
10	5372534 dt 31-12-2014	11/2014	1,477,681
11	5372543 dt 30-01-2015	12/2014	1,458,344
12	5372546 dt9-02-2015	01/2015	1,526,816
13	5372562 dt 3-03-2015	02/2015	1,386,816
14	do-	-do-	140,000
16	5372571dt 01-04-2015	3/2015	1,386,816
17	-do-	-do-	180,000
19	5372583 dt 4-5-2015	4/2015	1,384,290
20	-do-	-do-	180,000
22	5372597 dt 1-6-2015	5/2015	1,354,738
23	-do-(Fixed Pay Employees)	-do-	180,000
	Total	1	20,079,115

#### Para#88

# Irregular expenditure without TS and violation of KPPRA rules

S#	Funded By	Name of schemes	E/Cost	Expenditur e up to June 2015
1	ADP No 685/130382	Improvement of water supply, sewerage/drainage from G.T road via jinazagahPabbi to Mohala post office and AkhnozadaganPabbi, Package-I	5,000,000	3,487,661
2	ADP No 685/130382	Improvement of sewerage/drainage from corner of jinazagah via Lajbarghari up to house of Qadeem Gul etcPabbi, Package-II	4,999,000	3,001,067
3	CMD	Installation of pressure pumps at various places in PK-12 Distt Nowshera	10,000,000	4,790,837
4	CMD	Construction/Improvement of residential quarter at Police station Pabbi	1,000,000	0
5	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village dag behsud.	2,500,000	1,731,000
6	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village jabbakhalisa	2,500,000	1,735,000
7	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village khushmuqam.	4,000,000	2,807,000
8	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village natal.	1,000,000	683,000
9	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village qasim.	2,000,000	1,345,000
10	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village bakhtai.  4,000,000		3,199,000
11	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village balu	1,500,000	1,125,000
12	Do	Pavement of Street, construction of drains / pressure pumps	1,500,000	995,000

		& hand pumps at village babeejadeed.		
13	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village shahkotbala.	1,500,000	1,120,000
14	do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village kotlykhurd.	2,500,000	1,768,000
15	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village ali shah.	1,000,000	673,000
16	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village alibaig.	2,500,000	1,850,000
17	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village jaroba.	2,000,000	1,519,000
18	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village jalozai.	2,500,000	1,806,000
19	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village sheikhan / halkibanda.	2,000,000	1,435,000
20	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village titaray.	2,000,000	1,370,000
21	Do	Pavement of Street, construction of drains / pressure pumps & hand pumps at village dag ismailkehl.	5,000,000	3,937,000
	•	Total	60,999,000	40,377,565

#### Para#94

# Blockage of Government money due to non surrendering

S#	Funded by	Scheme Name	E/Cost	Bid Cost/Rate offered by the contractor	Balance Amount not Surrendered
1	CMD	Pavement of street, construction of drains / pressure pumps & hand pumps at village dag behsud.	2,500,000	1,731,000	769,000
2	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village jabbakhalisa	2,500,000	1,735,000	765,000
3	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village khushmuqam.	4,000,000	2,807,000	1,193,000
4	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village natal.	1,000,000	683,000	317,000
5	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village qasim.	2,000,000	1,345,000	655,000
6	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village bakhtai.	4,000,000	3,199,000	801,000
7	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village balu	1,500,000	1,125,000	375,000
8	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village babeejadeed.	1,500,000	995,000	505,000
9	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village shahkotbala.	1,500,000	1,120,000	380,000
10	do	Pavement of street, construction of drains / pressure pumps & hand pumps at village kotlykhurd.	2,500,000	1,768,000	732,000
11	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village ali shah.	1,000,000	673,000	327,000

		Total	64,099,000	43,861,990	20,237,010
24	Do	Improvement of streets pavement, drain etc at union location at pabbi	775,000	520,000	
	Do	Construction/improvement of slaughter house MC pabbi office	725,000	494,500	230,500
	230% PFC fund Construction of b/wall, room, bath rooms etc at community hall mc pabbi office		1,600,000	1,230,000	370,000
21	Do	Improvement of sewerage/drainage from corner of jinazagah via lajbarghari up to house of qadeemguletcpabbi, package-ii	4,999,000	3,383,490	1,615,510
20	ADP No 685/130382/2014 15	Improvement of water supply, sewerage/drainage from e.g.t road via jinazagahpabbi to mohala post office and akhnozadaganpabbi, package-i	5,000,000	3,484,000	1,516,000
19	Do	Construction / improvement of residential quarter at police station pabbi.	1,000,000	752,000	248,000
18		installation of pressure pumps at various places in pk-12, district nowshera.	10,000,000	4,900,000	5,100,000
17	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village dag ismailkehl.	5,000,000	3,937,000	1,063,000
16	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village titaray.	2,000,000	1,370,000	630,000
15	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village sheikhan / halkibanda.	2,000,000	1,435,000	565,000
14	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village jalozai.	2,500,000	1,806,000	694,000
13	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village jaroba.	2,000,000	1,519,000	481,000
12	Do	Pavement of street, construction of drains / pressure pumps & hand pumps at village alibaig.		1,850,000	650,000

Para#77

#### Loss to Government due to non deduction of old materials

S#	Work Order No& date	Nos T/Fs	Reference of W.Sop	Gross Amount (Rs)	Deductions (Rs)	Net Amount (Rs)
1	3211 dt 13- 11-2014 RS 4500000 Ie 10% below on estimated cost of RS5.00 Million In PK-12	62 NOC of SDO Pesco Without any date &refence	Recipt Number of Liaqat Electric Expert 102 to 165 dt 14-11-2014 to 8-12-2014 Of Rs 1663636	1968800	7.5% I/Tax 8% Security	1,663,636
2	-do-	25	-do-Receipt No 166 to 196 dated 11-12-2014 to 16- 3-2015 Of Rs 808000	804400	-d0-	679,718
3	-do-	25	Receipt No 201 to225 dated –Nil- Rs 853500	920000	-do-	777,400
4	-do-	21	227 to 249(except 230 &231) dated -Nil- Of RS 765500	738300	7.5% I/T 8% Secu Stamp Duty Rs 18250/Prof: Tax Rs 18000,DPR RS 2000	585,613
5	-do-	16	249 to 265 dated -Nil- of RS 564500	568500	7.5% I/T 8% Secu:	480,382
A		149	RS 4655136	500000/-	8% Security	4,186,749

(A) Non deduction Cost of old copper wire of HT&LT coil and T/F oil etc-Rs 5,000,000x10%-RS 500,000

<u>(B)</u>

6	Work Order No863 dt 15- 1-2015 for RS 4500000 ie 10% Below of Est: Cost Rs 5.00 Million In PK-13	29	Receipt/bill Invvoice of MianHamidHusai n Vide No108,110,113,4 15,425 etc dated _Nil Rs 1185000	1278980	7.5%I/T RS95924 8% Secur:Rs 102318	1080738
7	-do-	33	Receipt /bill No 225 to 244 ,132,453,449etc dt –Nil of Mian Hamid Husain &co without signature of contractor, RS 1499000	1548760	-do-RS 116157 &RS 123900	1308703
8	-d0-	52	-do- vide No131,118, ,244,259106,etc dated –Nil- RS 1718050	2067414	I.T RS155056 Sec 165393 DPR 2000 p.Tax18000 S.Duty18250	1708715
В		114		4895154		4098156

(B)N0n Non deduction Cost of old copper wire of HT&LT coil and T/F oil etc-Rs 4,895,154x10%-Rs 489,515

1		Work Order No876 dated 11-6-2015,RS 5.00Million Time Limit upto 30-6- 2016	54	Without any Receipt/Bill Invoice	3368800	I.Tax RS 252660 Secur: RS 269504	2846636
С	Total		54		3368000		2846636

(C)Non Non deduction Cost of old copper wire of HT&LT coil and T/F oil etc=Rs 3,368,000x10%-RS 336,800

Total A+B+C=500,000+489,515+336,800=RS 1,326,315/-

# Para#90

# Non crediting/deduction of taxes

S#	Name of Scheme	E/Cost	Exp	Income Tax	Professional tax not deducted in bills	DPR not deducted
1	Repair for transformer in various union councils of na-05	1,500,000	1,500,000	112,500	5,000	2,000
2	Repair of electric transformers in various places in pk-12, district Nowshera e/agency mc pabbi.	2,500,000	2,500,000	187,500	7,000	2,000
3	StreetPavement, drain, protection walls, hand/pressure pumps etc at various places at UCpabbi-i	2,500,000	2,500,000	187,500	7,000	2,000
4	StreetPavement, drain, protection walls, hand/pressure pumps etc at various places at UCpabbi-ii	2,500,000	2,500,000	187,500	7,000	2,000
5	StreetPavement, drain, protection walls, hand/pressure pumps etc at various places at salehkhana, kotlikalan, shahkotbala&payanUC shah kot.	2,500,000	2,500,000	187,500	7,000	2,000
6	StreetPavement, drain, protection walls, hand/pressure pumps etc at various places at bakhtai, jabatar&khushk, zao band, noorabadUCshahkot	2,500,000	2,500,000	187,500	7,000	2,000
7	StreetPavement, drain, protection walls, hand/pressure pumps etc at various places at jalozaimahal, UCjalozai	2,500,000	2,500,000	187,500	7,000	2,000
8	StreetPavement, drain, protection walls, hand/pressure pumps etc at various places at shahbaraUCjalozai.	2,500,000	2,500,000	187,500	7,000	2,000
9	StreetPavement, drain, protection walls, hand/pressure pumps etc at various places at merajalozai	2,500,000	2,500,000	187,500	7,000	2,000

10	StreetPavement, drain, protection walls, hand/pressure pumps etc at various places at sheikhan, halakibandaUCjalozai	2,500,000	2,500,000	187,500	7,000	2,000
11	Repair of electric transformers at various locations in pk-12	5,000,000	5,000,000	375,000	18,000	2,000
12	Repair of electric transformers at pk-12 district nowshera	5,000,000	3,368,000	252,600	18,000	2,000
13	Pavement of Street, construction of drains / pressure pumps & hand pumps at village dag behsud.	2,500,000	1,731,000	129,825	7,000	2,000
14	Pavement of Street, construction of drains / pressure pumps & hand pumps at village jabbakhalisa	2,500,000	1,735,000	130,125	7,000	2,000
15	Pavement of Street, construction of drains / pressure pumps & hand pumps at village khushmuqam.	4,000,000	2,807,000	210,525	18,000	2,000
16	Pavement of Street, construction of drains / pressure pumps & hand pumps at village natal.	1,000,000	683,000	51,225	5,000	2,000
17	Pavement of Street, construction of drains / pressure pumps & hand pumps at village qasim.	2,000,000	1,345,000	100,875	7,000	2,000
18	Pavement of Street, construction of drains / pressure pumps & hand pumps at village bakhtai.	4,000,000	3,199,000	239,925	18,000	2,000
19	Pavement of Street, construction of drains / pressure pumps & hand pumps at village balu	1,500,000	1,125,000	84,375	5,000	2,000
20	Pavement of Street, construction of drains / pressure pumps & hand pumps at village babeejadeed.	1,500,000	995,000	74,625	5,000	2,000
21	Pavement of Street, construction of drains / pressure pumps & hand pumps at village shahkotbala.	1,500,000	1,120,000	84,000	5,000	2,000
22	Pavement of Street, construction of drains / pressure pumps & hand pumps at village	2,500,000	1,768,000	132,600	7,000	2,000

	kotlykhurd.					
23	Pavement of Street, construction of drains / pressure pumps & hand pumps at village ali shah.	1,000,000	673,000	50,475	5,000	2,000
24	Pavement of Street, construction of drains / pressure pumps & hand pumps at village alibaig.	2,500,000	1,850,000	138,750	7,000	2,000
25	Pavement of Street, construction of drains / pressure pumps & hand pumps at village jaroba.	2,000,000	1,519,000	113,925	7,000	2,000
26	Pavement of Street, construction of drains / pressure pumps & hand pumps at village jalozai.	2,500,000	1,806,000	135,450	7,000	2,000
27	Pavement of Street, construction of drains / pressure pumps & hand pumps at village sheikhan / halkibanda.	2,000,000	1,435,000	107,625	7,000	2,000
27	Pavement of Street, construction of drains / pressure pumps & hand pumps at village titaray.	2,000,000	1,370,000	102,750	7,000	2,000
28	Pavement of Street, construction of drains / pressure pumps & hand pumps at village dag ismailkehl.	5,000,000	3,937,000	295,275	18,000	2,000
29	Installation of pressure pumps at various places in pk-12, district nowshera.	10,000,000	4,790,000	359,250	18,000	2,000
31	Repair of transformers etc in pk-13, district nowshera out of adp 2014-15.	5,000,000	4,895,000	367,125	18,000	2,000
	Total	89,000,000	71,151,000	5,336,325	282,000	62,000

#### Para#96

# **Payment for Non BOQ items**

#	Name of Work	Bid Cost	Expenditure	Name of non approved work item paid in the bill	Amount paid in Final Bill
1	Street pavement, drain, protection walls, hand/pressure pumps etc at various places at ucpabbi-i	2,500,000	2,500,000	PCC 1:3:6	1,094,570
2	do			Erection	237,092
3	do			RCC Pipe 9 dia	2,642
4	do			RCC Pipe 12 dia	14,694
5	Total				1,348,998
6	Less: 0.5% below				6,745
7	Sub Total-A				1,342,253
8	Street pavement, drain, protection walls, hand/pressure pumps etc at various places at ucpabbi-ii	2,500,000	2,500,000	PCC 1:3:6	582,448
9	do			Erection	101,784
10	do			RCC Pipe 24 dia	25,256
11	do			RCC Pipe 18 dia	15,276
12	do			RCC Pipe 6 dia	17,882
13	Total				742,646
14	Less: 0.8% below				5,941
15	Sub Total-B				736,705
16	Street pavement, drain, protection walls, hand/pressure pumps etc at various places at salehkhana, kotlikalan,	2,500,000	2,500,000	Back fill	56,684

	shahkotbala&payanuc shah kot.					
17	do			boring 200-300	87,800	
18	Street pavement, drain, protection walls, hand/pressure pumps etc at various places at merajalozai	2,500,000	2,500,000	PCC 1:3:6	142,277	
19	Less: 0.5% below				711	
20	Sub Total-C				141,566	
21	pavement of street, construction of drains / pressure pumps & hand pumps at village dag behsud.	1,731,752	1,731,752	L/Dressing	31,226	
22	do			PCC 1:3:6	67,783	
23	do				99,009	
24	pavement of street, construction of drains / pressure pumps & hand pumps at village jabbakhalisa	1,735,897	1,735,897	Steel	85,199	
25	do			Erection	286,741	
26	do			PC Plaster	90,618	
27	pavement of street, construction of drains / pressure pumps & hand pumps at village khushmuqam.	2,807,700	2,807,700	PCC 1:4:8	827,105	
28	pavement of street, construction of drains / pressure pumps & hand pumps at village natal.	683,671	683,671	RCC 18 dia pipe	100,344	
	Sub Total-D					
	G.Toal-B10(A+B+C+D)				3,610,530	

#### Para#79

### Non deduction of old material

S#	Work Order No& date	NOs T/Fs	Reference of W.Sop	Gross Amount (RS)	Deductions	Net Amount
1	3211 dt 13- 11-2014 RS 4500000 i.e 10% below on estimated cost of RS5.00 Million In PK-12	62 NOC of SDO Pesco Without any date & reference	Receipt Number of Liaqat Electric Expert 102 to 165 dt 14-11-2014 to 8-12-2014 Of Rs 1663636	1968800	7.5% I/Tax 8% Security	1,663,636
2	-do-	25	-do-Receipt No 166 to 196 dated 11-12-2014 to 16- 3-2015 Of Rs 808000	804400	-d0-	679,718
3	-do-	25	Receipt No 201 to225 dated –Nil- Rs 853500	920000	-do-	777,400
4	-do-	21	227 to 249(except 230 &231) dated -Nil- Of RS 765500	738300	7.5% I/T 8% Security Stamp Duty Rs 18250/Prof: Tax Rs 18000,DPR RS 2000	585,613
5	-do-	16	249 to 265 dated -Nil- of RS 564500	568500	7.5% I/T 8% Security	480,382
A		149	RS 4655136	5000000/- 10 % below as approved Rs 500000/ not deducted/o ve	8% Security Rs 400000 passed for Payment on 26-8-2015	4,186,749

6	Work Order No863 dt 15- 1-2015 for RS 4500000 ie 10% Below of Est: Cost Rs 5.00 Million In PK-13	29	Receipt/bill Invoice of Mian Hamid Husain Vide No108,110,113,4 15,425 etc dated _Nil Rs 1185000	1278980	7.5%I/T RS95924 8% Secur:Rs 102318	1,080,738
7	-do-	33	Receipt /bill No 225 to 244 ,132,453,449etc dt –Nil of Mian Hamid Husain &co without signature of contractor, RS 1499000	1548760	-do-RS 116157 &RS 123900	1,308,703
8	-d0-	52	-do- vide No131,118, ,244,259106,etc dated –Nil- RS 1718050	2067414	I.T RS155056 Sec 165393 DPR 2000 p.Tax18000 S.Duty18250	1,708,715
В		114		4895154	8% Security RS 391612	4,098,156
9	Work Order No876 dated 11-6-2015,RS 5.00Million Time Limit upto 30-6- 2016	54	Without any Receipt/Bill Invoice	3368800	I.Tax RS 252660 Secur: RS 269504	2,846,636
С		54		3368000		2,846,636
	A+B+C	317		13,263,154		11,131,541